

Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 SNM-05 DEAE-00 AID-05 TRSE-00
AGRE-00 DODE-00 HEW-04 L-03 CIAE-00 INR-07
NSAE-00 USIA-06 IO-13 CTME-00 NSC-05 /059 W
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R 130800Z DEC 77
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC 5027

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E.O. 11652: N/A
TAGS/ SNAR, PK
SUBJECT: FY 1979 INTERNATIONAL NARCOTICS CONTROL
CONGRESSIONAL PRESENTATION

REFS: (A) STATE 270844, (B) ISLAMABAD 10915

1. INFORMATION CONTAINED IN ISLAMABAD 5741 AND NARCOTICS
ASSESSMENT PAPER IS STILL CURRENT. WE BELIEVE THE
ADDITIONAL INFORMATION BELOW IS ALSO RESPONSIVE TO SUBJECTS
OUTLINED IN SECTIONS I AND II OF REFTEL.

2. PAKISTAN HAS A NARCOTICS PROBLEM. OF ABOUT 200 TONS
OF OPIUM PRODUCED IN PAKISTAN, 120 TONS ARE CONSUMED
LOCALLY. EXPORTS OF THE REMAINING 80 TONS OR SO CON-
TRIBUTE TO THE INTERNATIONAL NARCOTICS PROBLEM. OPIUM
FROM PAKISTAN FINDS ITS WAY INTO IRAN, TURKEY, WESTERN
EUROPE AND POSSIBLY THE UNITED STATES.

3. IT IS IN THE INTERESTS OF THE UNITED STATES TO
ENCOURAGE JOINT EFFORTS WITH THE GOP TO LIMIT AS MUCH AS
POSSIBLE THE PRODUCTION AND USE OF OPIUM IN PAKISTAN
AND INTERNATIONAL TRAFFICKING IN PAKISTAN NARCOTICS.

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4. OUR OBJECTIVES ARE COMPREHENSIVE NARCOTICS
LEGISLATION, A STRONG ENFORCEMENT CAPABILITY AND
ECONOMIC ALTERNATIVES TO POPPY CULTIVATION.
-- LEGISLATION -- LEGISLATION HAS BEEN DRAFTED BUT
THE POLITICAL DISTURBANCES OF THIS PAST SPRING PRE-
VENTED ITS BEING ENACTED. IT COULD BE PROMULGATED AS
A MARTIAL LAW ORDINANCE IN FY 78 OR 79, BUT THE GOP

HAS MADE NO COMMITMENT TO THIS PROCEDURE.

--ENFORCEMENT-- DEA TRAINING COURSES FOR REGULAR AGENTS AND INSTRUCTORS CONTINUE. WE HOPE TO BEGIN TRAINING IN NCARCOTICS INTELLIGENCE IN FY 79 AND TO SEE PNCB INITIATION OF AN IMPROVED INTELLIGENCE COLLECTION EFFORT AS OUTLINED IN THE JOINT ASSESSMENT. THE PROAG IMPLEMENTING THE TRANSPORTATION AND COMMUNICATIONS SECTIONS OF THE JOINT ASSESSMENT HAS BEEN DELAYED DUE TO FISCAL PROBLEMS WITHIN THE GOP. WE HOPE TO SIGN THE AGREEMENT IN FY 78 AND IMPLEMENT IT DURING FY 78 AND FY 79. RESOURCE AND PERSONNEL LIMITATION IN THE PNCB MAKE IT IMPRACTICAL TO DISCUSS LARGE SCALE REHABILITATION PROGRAMS. HOWEVER, IN FY 79 WE EXPECT TO HAVE ONE OR TWO PARTICIPANTS IN THE REHABILITATION-ORIENTED CIP-NIDA TRAINING PROGRAM.

--ECONOMIC ALTERNATIVES-- THE PROJECT AGREEMENT FOR A TOBACCO FOR POPPY SUBSTITUTION SCHEME WAS ALSO HELD UP BY BUREAUCRATIC AND FISCAL PROBLEMS WITHIN THE PNCB. WE HOPE TO SIGN THE AGREEMENT DURING FY78 AND IMPLEMENT IT IN LATE FY 78 OR EARLY FY 79. THE SWABIGADOON BASELINE STUDY WILL BE COMPLETED DURING FY 78 AND WE WILL INCORPORATE ITS RESULTS INTO OUR INCOME SUBSTITUTION PROGRAM. DISCUSSIONS WILL BE HELD WITH LIMITED OFFICIAL USE

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VARIOUS AGRO-BUSINESSES TO DETERMINE THEIR SUITABILITY FOR FUTURE PROGRAMS IN CROP SUBSTITUTION. THE ARS IS CONTINUING TO PROMOTE RESEARCH INTO NEW VARIETIES OF CROPS FOR SUBSTITUTION PROGRAMS. IN FY 79 WE HOPE TO

COMPLETE A REPORT WHICH WILL BOTH SPECIFY POSSIBLE SUBSTITUTE CROPS AND DISCUSS THE ECONOMIC PREREQUISITES FOR USING THESE CROPS IN EFFECTIVE SUBSTITUTION PROGRAMS.

5. PROGRESS TOWARDS AN EFFECTIVE PROGRAM IS HAMPERED BY THE FACT THAT PAKISTAN DOES NOT PERCEIVE NARCOTICS PRODUCTION AND TRAFFICKING AS A PROBLEM. WHILE THE GOVERNMENT MAY HAVE A LOW LEVEL AWARENESS OF IT, IT HAS MADE LITTLE EFFORT TO DRAMATIZE THE PROBLEM TO THE NATION AND MOBILIZE THE NATIONAL WILL. THE EFFORTS WE HAVE BEEN ABLE TO ENCOURAGE THEM TO MAKE SUFFER FROM A LACK OF COMMITMENT FROM THE GOP WHICH IS REFLECTED IN THE LOW LEVEL OF SUPPORT GIVEN TO PAKISTANI NARCOTICS CONTROL INSTITUTIONS. FOR EXAMPLE, THE PNCB HAS BEEN ABLE TO FILL LITTLE MORE THAN HALF OF ITS AUTHORIZED POSITIONS, NARCOTICS CONVICTIONS HAVE FALLEN FROM A HIGH OF 11,000 IN 1973 TO LESS THAN 4,000 IN 1976 AND IN ANY CASE MOST CONVICTIONS MERELY

ENTAIL A FINE OR A LIGHT PRISON TERM.

IN ADDITION TO THIS, ALL OPIUM PRODUCTION IN PAKISTAN IS IN THE NWFP MUCH OF WHICH HAS YET TO COME TOTALLY UNDER GOVERNMENT CONTROL. OPIUM HAS BEEN GROWN AND USED HERE FOR MANY GENERATIONS AND THERE IS RESISTANCE TO CURTAILING WHAT, FOR SOME FARMERS, IS THEIR MOST LUCRATIVE CASH CROP. BETTER ENFORCEMENT AND GOOD ALTERNATIVES WILL BOTH BE REQUIRED.

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6. WITHIN THE MISSION, THE STATE DEPARTMENT COORDINATES THE NARCOTICS CONTROL ACTIVITIES OF DEA, AID, AGRICULTURE AND USIS. THE CONSOLIDATION DIRECTIVE, STILL BEING WORKED OUT IN WASHINGTON MEANS THAT STATE WILL HAVE MORE RESOURCES TO DEVOTE TO COORDINATION AND PLANNING OF FUTURE PROGRAMS.

7. USAID FORMERLY HAD RESPONSIBILITY WITHIN THE COUNTRY TEAM FOR TRANSPORTATION AND COMMUNICATIONS ASSISTANCE TO THE PNCB AND ITS SURVEY AND OPERATIONAL ACTIVITIES RELATED TO CROP SUBSTITUTION. AS A RESULT OF RECENT REORGANIZATION DIRECTIVES THESE RESPONSIBILITIES HAVE BEEN TRANSFERRED TO THE EMBASSY.

8. DEA CONTINUES TO WORK WITH PNCB ON THE ENFORCEMENT SIDE AND IN THE FUTURE HOPES TO CONCENTRATE ON ESTABLISHING A PNCB TRAINING CAPABILITY TO SUPPLEMENT DEA'S OWN PROGRAM. AS PNCB BECOMES MORE ADEPT AT ROUTINE TRAINING, DEA INTENDS TO FOCUS ON BUILDING UP THEIR INTELLIGENCE AND DATA MANAGEMENT CAPABILITY.

9. THE ARS ACTIVITIES WERE DISCUSSED UNDER ECONOMIC ALTERNATIVES.

10. USIS ACTIVITY IN NARCOTICS CONTROL WAS CONSTRAINED BY THE
TIGHT CONTROL OVER THE LOCAL MEDIA UNDER THE BHUTTO REGIME. NOW
THAT EDITORS HAVE MORE LATITUDE IN THEIR REPORTING, USIS IS
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WORKING WITH PNCB TO EXPAND MEDIA COVERAGE OF NARCOTICS CONTROL
ACTIVITIES.

11. THE UNFDAC (UNITED NATIONS FUND FOR DRUG ABUSE CONTROL) HAS
A PILOT INCOME SUBSTITUTION PROGRAM IN THE BUNEER AREA OF THE
SWAT VALLEY. THE COLOMBO PLAN HAS NO FORMAL PROGRAM IN PAKISTAN
BUT OCCASIONALLY SUPPORTS CONFERENCES AND TRAVEL. THERE IS NO
OTHER AGENCY OR COUNTRY INVOLVED IN NARCOTICS CONTROL IN
PAKISTAN.

12. THERE IS ONE SPECIFIC ACTION WASHINGTON COULD TAKE TO
IMPROVE OUR NARCOTICS CONTROL PROGRAM. A SPEEDY RESOLUTION OF
OUR STAFFING SITUATION (ISLAMABAD 9832) WOULD ENABLE US TO MORE
CLOSELY WORK WITH THE GOP AND TO DEVOTE MORE TIME TO OVERALL
NARCOTICS CONTROL PLANNING.

13. SECTION II

PROJECT DATA SHEETS. FISCAL SHEETS BEING CARRIED BACK TO
WASHINGTON BY HORN BLOW ARE CORRECT. ADDITIONAL DESCRIPTIONS
REQUESTED REFTEL FOLLOW.

14. NARCOTICS CONTROL/SWABI AREA DEVELOPMENT - 391-0429

(A) GOAL - TO CONTROL POPPY CULTIVATION IN SWABI AREA BY
PROVIDING ECONOMIC ALTERNATIVES TO POPPIES.

(B) OBJECTIVES - FINISH BASELINE DATA SURVEY IN FY 78.

-- DRAW UP METHODS FOR PROVIDING ECONOMIC ALTERNATIVES
WITH COOPERATION OF GOP AND OTHER CONSORTIUM COUNTRIES
DURING OR BY THE END OF FY 79.

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--IMPLEMENT PLAN DURING FY 79 OR FY 80.

(B) PROGRESS - THE SWABI SURVEY WILL BE COMPLETED BY THE END
OF CALENDAR YEAR 1977 AND RESULTS WILL BE AVAILABLE BY JANUARY
1978.

(D) PROBLEMS AND CONSTRAINTS - THE PROJECT IS STILL IN THE CONCEPTUALIZATION STAGE. AID WILL BE THE LEAD AGENCY IF THE PROJECT CONFORMS TO THEIR NEW GUIDELINES ON NARCOTICS. IF THE EMBASSY IMPLEMENTS THE PROGRAM IT WILL NEED TO BE APPROPRIATELY STAFFED.

(E) EXPECTED ACCOMPLISHMENTS DURING COMING YEAR - OBTAIN GOP AGREEMENT IN PRINCIPLE AND BEGIN WORKING TOWARD PROJECT PROPOSAL.

(F) OTHER DONORS - DISCUSSIONS WILL BE HELD WITH POTENTIAL UN AND THIRD COUNTRY DONORS TO ASCERTAIN WHAT ROLES THEY MIGHT PLAY.

15. NARCOTICS CONTROL (ENFORCEMENT) - 391-0396

(A) GOALS - TO DEVELOP AN EFFECTIVE NARCOTICS ENFORCEMENT AGENCY WITHIN THE GOP.

(B) OBJECTIVES - TO CREATE A NETWORK OF FIELD INVESTIGATIVE UNITS (FIU) WITH SUFFICIENT RESOURCES TO PURSUE NARCOTICS CONTROL ACTIVITIES IN KEY PRODUCTION AND TRAFFICKING AREAS BY FY 77; TO CARRY OUT RECOMMENDATIONS OF THE JOINT ASSESSMENT BY FY 79. THESE INCLUDE SUPPLYING APPROPRIATE MATERIALS AND TRAINING FOR THE FIU'S AND CREATING AN EFFICIENT INTELLIGENCE UNIT WITHIN THE PNCB.

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(C) PROGRESS - THE JOINT ASSESSMENT WAS COMPLETED IN FY 77 AND A DRAFT PROJECT AGREEMENT SUBMITTED TO THE GOP.

(D) PROBLEMS AND CONSTRAINTS - THE DRAFT PROAG HAS BEEN

DELAYED BY BUDGETARY CONSTRAINTS WITHIN THE GOP.

(E) EXPECTED ACCOMPLISHMENTS DURING COMING YEAR - SIGNING OF PROAG. BEGIN IMPLEMENTATION.

(F) GOP CONTRIBUTION - APPROXIMATELY US \$150,000 FOR PROCUREMENT OF TELEX FACILITIES LINKING PROVINCIAL CAPITALS AND PERSONNEL TO OPERATE AND MAINTAIN THE COMMUNICATIONS SYSTEM.

(G) TRAINING -

FY 77:

JOINT CUSTOMS/DEA BASIC NARCOTICS ENFORCEMENT

- 29 OFFICERS

ISLAMABAD BASIC INSTRUCTOR DEVELOPMENT COURSE

- 33 OFFICERS

FY 78:

ADVANCED INTERNATIONAL SCHOOL; INSTRUCTORS

- 2 OFFICERS

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ADVANCED INTERNATIONAL SCHOOL; ENFORCEMENT

- 2 OFFICERS

BASIC NARCOTICS ENFORCEMENT COURSE (4 TIMES PER YEAR) FOR

CUSTOMS, PIA SECURITY AND AIRPORT SECURITY FORCE - 20

OFFICERS PER COURSE

FY 79:

INTELLIGENCE GATHERING COURSE

- 1 OFFICER

FORENSIC SCIENCES COURSE

- 2 OFFICERS

EXECUTIVE OBSERVATION PROGRAM

- 1 OFFICER

ADVANCED ENFORCEMENT SCHOOL

- 2 OFFICERS

INSTRUCTOR DEVELOPMENT COURSE

- 2 OFFICERS

IN-COUNTRY DEA/CUSTOMS SCHOOL

- 1 OFFICER

JOINT PNCB/DEA IN-COUNTRY TEAMS

16. NARCOTICS CONTROL/INCOME SUBSTITUTION - 391-0439

(A) GOAL - TO REDUCE POPPY CULTIVATION VIA INTRODUCTION OF TOBACCO INTO POPPY GROWING AREAS.

(B) OBJECTIVES - ALL OBJECTIVES TO BE ACCOMPLISHED DURING FY 78 OR EARLY FY 79.

--TO PROVIDE FARMERS WITH SUFFICIENT AGRICULTURAL INPUTS TO
ENCOURAGE THEM TO GROW TOBACCO RATHER THAN POPPIES.

--TO TEST EFFECTIVENESS OF ANTI-POPPY AGREEMENTS BETWEEN
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TOBACCO COMPANY AND FARMER.

(C) PROGRESS - DRAFT PROJECT AGREEMENT HAS BEEN SUBMITTED TO
THE GOP.

(D) PROBLEMS AND CONSTRAINTS & ACCOMPLISHMENTS EXPECTED - THE
DRAFT PROAG HAS BEEN DELAYED DUE TO BUREAUCRATIC CONSTRAINTS
WITHIN THE GOP. WE ARE WORKING THESE OUT AND HOPE TO IMPLEMENT
THE PROAG DURING THE FALL 1978 POPPY SEASON.

(E) COOPERATING COUNTRY CONTRIBUTION - THE PROGRAM WILL BE
RUN JOINTLY BY THE EMBASSY, THE PNCB AND THE PAKISTAN TOBACCO
COMPANY. THE NON-US CONTRIBUTION WILL BE IN THE FORM OF FIELD
PERSONNEL MONITORING THE PROGRESS OF THE PROJECT. ESTIMATED
COSTS FOR SALARIES AND EXPENSES ARE ABOUT US \$10,000.
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Message Attributes

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